

Key principles for decarbonisation

Stephen Glaister

Imperial College London and LSE

s.glaister@ic.ac.uk

Four problems

- Getting to national zero carbon – do something NOW
- Road congestion
- Falling road tax revenues
- Funding for local
 - road maintenance, renewals and enhancements
 - public transport

Zero Carbon

Minimise the pain

Requires a very large number of people to change behaviour

Solutions must be acceptable – regarded as “fair”

So we need ALL of

- Strong rules and regulation
- Supportive public attitudes
- Correct incentives on individuals – correct price! We don't have this

The importance of the right price

Polluter pays

Taxes

act instantly

yield revenues: can be used for compensation - fairness

Guides people to make right choices

Reveals minimal compliance costs

choice by those who experience them

Most valuable use for remaining carbon emissions?

You don't start with the biggest emitter!

Marginal abatement cost

a ranking across ALL sources of CO2 of cost per unit reduction

Start with the sources which have lowest compliance cost per unit

Hydrocarbons are particularly valuable in transport - high energy per unit mass <https://www.theccc.org.uk/publication/net-zero-technical-report/>

Road user charging has a NEGATIVE compliance cost!

Current distortions

At current official carbon price fuel duty would be £0.03/litre.

It is actually £0.58/litre

Electricity bears a charge for carbon

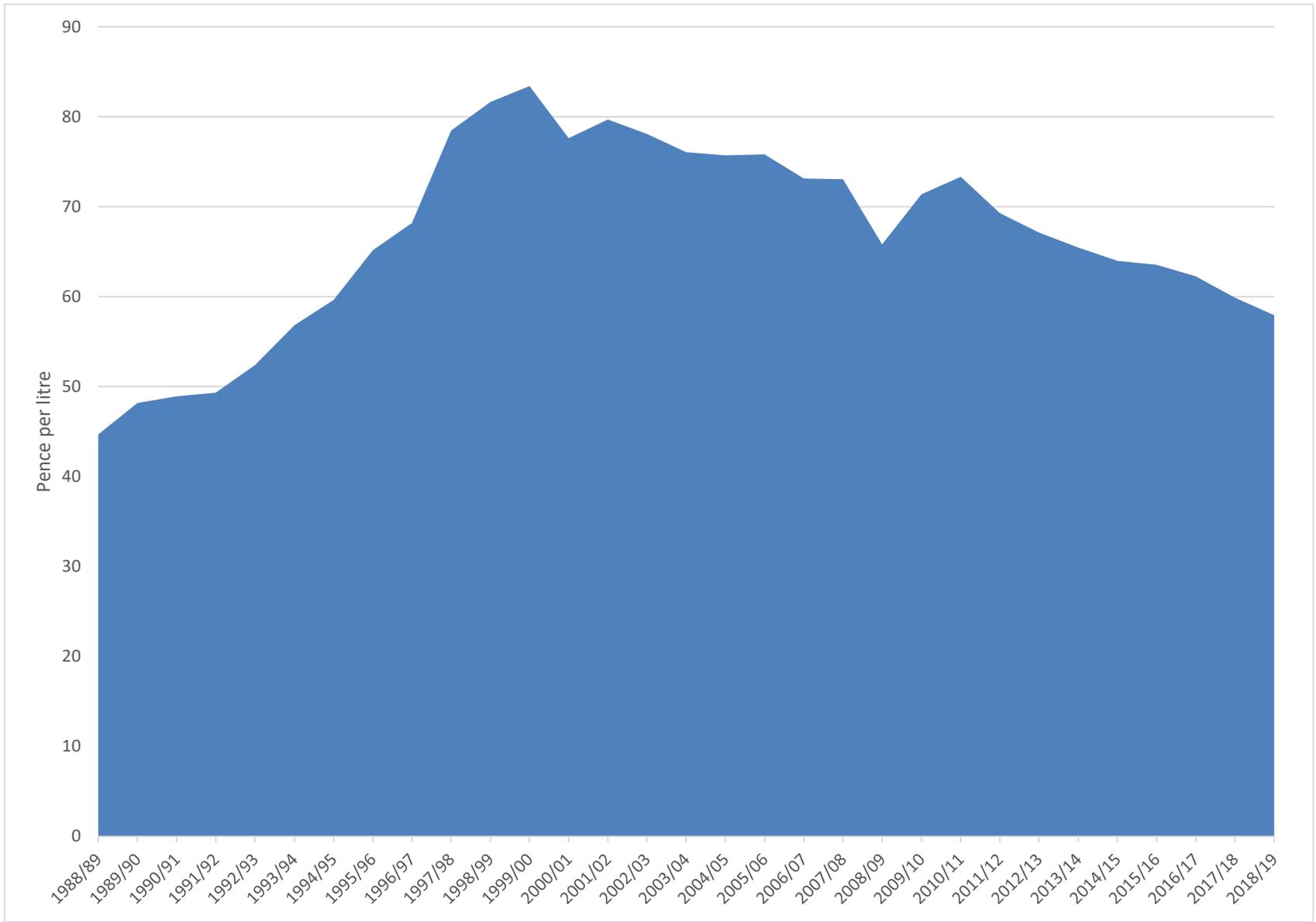
BUT domestic users only pay 5% VAT

subsidy of £50 per tonne of CO₂ ?

Inconsistency between carbon use in domestic heating and in road fuels!

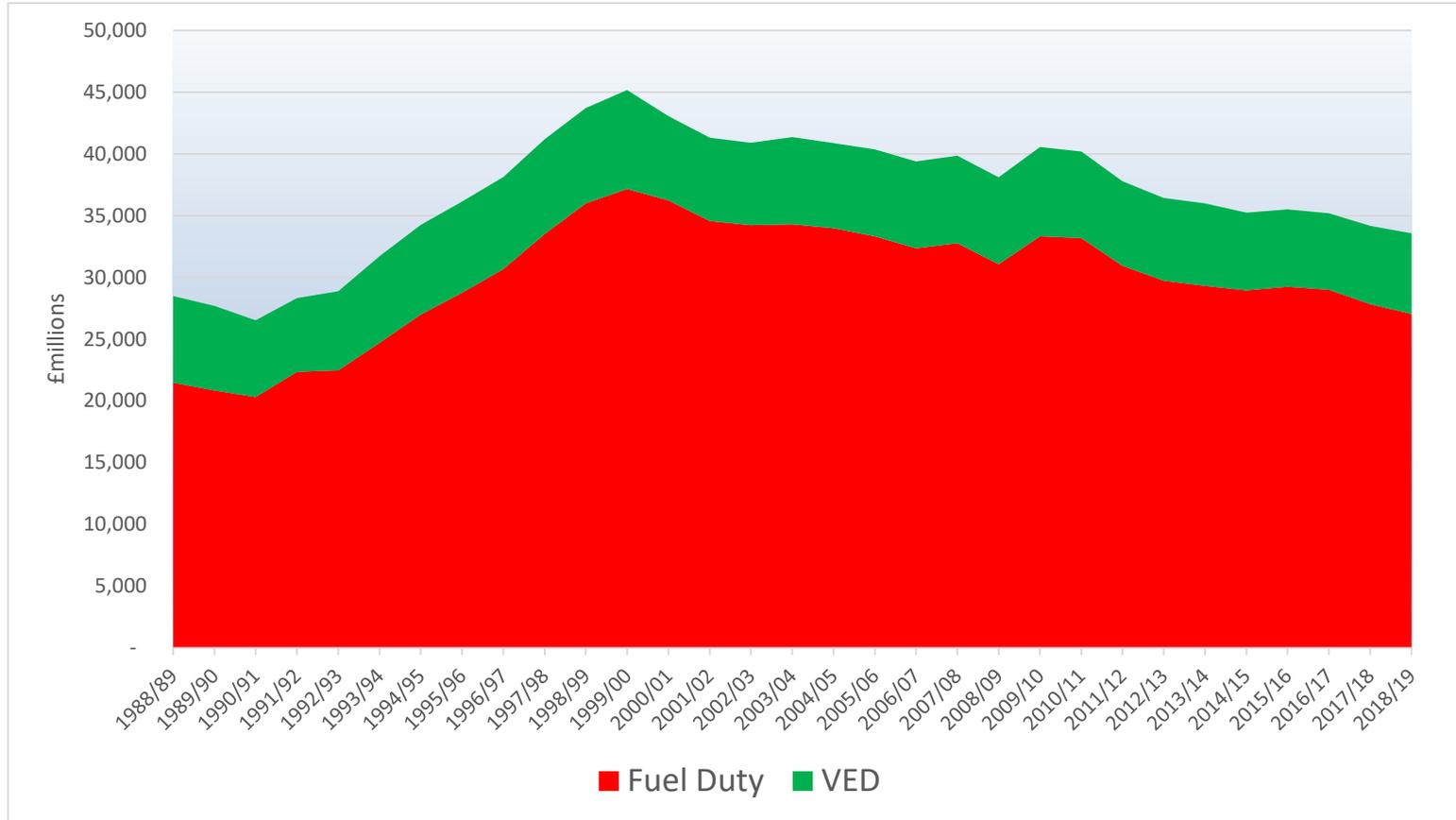
Rate of fuel duty

1988 to 2019 (constant 2018/19 prices)



Fuel Duty & VED receipts

(2018/19 prices)



£45 bn in 1999/00

£34 bn in 2018/19

Road pricing ?

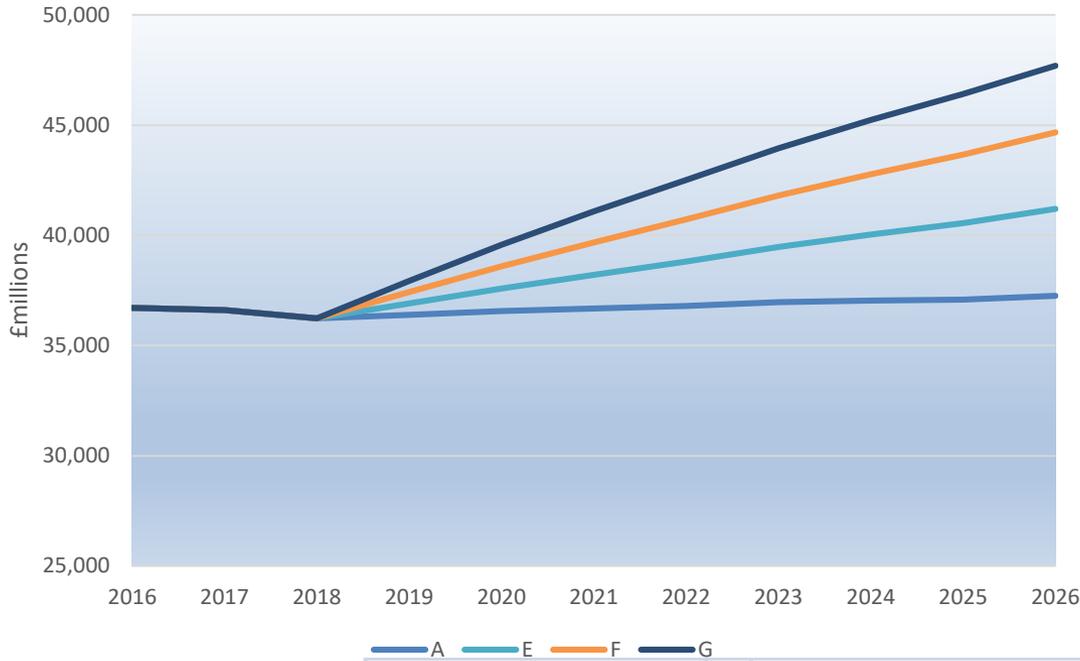
Road user charging **will have to** replace fuel duty....

.....but not yet?

Fuel duty as an interim measure

- Administration is established
- Cheap to collect
- Hard to evade
- Incentivises right behaviour on carbon, congestion, environment

Illustrative fuel duty and VED scenarios (2018/19 prices)



Scenario	Fuel Duty	Additional average annual Yield	Yield in 2026
	pence/litre	£billions	
A	58		37
E	58 to 66	2	41
F	58 to 74	4	46
G	58 to 83	6	49
			10

Making increase fuel duty acceptable?

Recovery of fuel duty rate towards historical rates will

- reduce traffic and congestion (elasticity -0.3)
- reduce CO2 emissions (elasticity -0.7)
- create incentives to switch to EVs and public transport
- generate significant revenues ←————— !!

Compensation and public acceptance

Ring-fence INCREMENTAL revenue for local transport

Public trusts are legally watertight:

- London Transport 1933 to 1947

- Port of London Authority

- NHS Foundation Trusts

- Public Benefit Corporation (N America)

Trustees must use the funds according to the Objects

- e. g. improvement of local transport and roads

They can borrow on the markets

David Bayliss, Stephen Glaister and Tony Travers, *Funding Transport*, available from s.glaister@ic.ac.uk

Committee on Climate Change, *Net Zero: Technical Report*, May 2019

Committee on Climate Change, , *Net Zero: The UK's contribution to stopping global warming*, May 2019

Joshua Burke, Rebecca Byrnes and Sam Fankhauser , *How to price carbon to reach net-zero emissions in the UK*, Grantham Research Institute on Climate Change and the Environment and the Centre for Climate Change Economics and Policy, May 2019

Public expenditure on British roads (2018/19 prices)

